

## Message Text

LIMITED OFFICIAL USE

PAGE 01 GENEVA 09948 01 OF 02 151509Z  
ACTION IO-13

INFO OCT-01 EUR-12 ISO-00 AID-05 HEW-04 OES-06 AF-08  
ARA-06 EA-07 NEA-10 CIAE-00 INR-07 NSAE-00 OMB-01  
TRSE-00 EB-07 L-03 OIC-02 /092 W  
----- 011449 /47

R 151345Z DEC 76  
FM USMISSION GENEVA  
TO SECSTATE WASHDC 4226  
INFO USMISSION USUN  
USMISSION OECD PARIS  
AMEMBASSY STOCKHOLM

LIMITED OFFICIAL USE SECTION 1 OF 2 GENEVA 9948

DEPT PASS AID/TAB AND HEW/OIH

E.O. 11652: N/A  
TAGS: EAID, WHO  
SUBJ: IMPASSE AT MEETING ON WHO/UNDP SPECIAL PROGRAM FOR RESEARCH  
AND TRAINING IN TROPICAL DISEASES (TDR), GENEVA, DEC 7-8, 1976

1. SUMMARY: DONOR DIFFERENCES REGARDING THE NEED FOR AND THE  
ADEQUACY OF CERTAIN PROPOSED MANAGEMENT AND ADMINISTRATIVE  
STRUCTURES FOR THE TDR PROGRAM LED TO AN IMPASSE AT SUBJECT  
MEETING, FRUSTRATING WHO DIRECTOR-GENERAL MAHLER'S HOPES THAT  
MEETING WOULD PRODUCE FINAL OR NEAR FINAL AGREEMENT TO LAUNCH  
THE PROGRAM. SWEDEN MAINTAINED, LARGELY FOR IDEOLOGICAL REASONS  
WE BELIEVE, THAT MANAGEMENT STRUCTURE SHOULD BE SIMPLE AND  
PROGRAM SHOULD BE LEFT ESSENTIALLY TO WHO TO MANAGE, WHILE OTHER  
POTENTIAL PARTICIPANTS, NOTABLY THE US AND CANADA, ADVOCATED  
THE ADDITIONAL INVOLVEMENT OF INDEPENDENT OUTSIDE PARTIES, INCLUD-  
ING THE CONTRIBUTORS AND THE WORLD BANK IN MANAGEMENT ROLES.  
WHILE AGREEMENT WAS REACHED TO CONVENE WORKING GROUP IN FEB TO  
RESOLVE EXISTING DIFFERENCES, PROSPECTS FOR RESOLVING  
IMPASSE AT WG LEVEL ARE NOT BRIGHT UNLESS CONFLICTING  
POSITIONS ON MAJOR ISSUES CAN BE RECONCILED BEFORE FEB  
MEETING THROUGH BILATERAL POLITICAL DISCUSSIONS OR THROUGH  
PRIVATE EFFORTS OF MAHLER. END SUMMARY.

2. AFTER MORE THAN A YEAR OF INTENSIVE PREPARATIONS  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 GENEVA 09948 01 OF 02 151509Z

INVOLVING MANY OF THE WORLD'S LEADING

SCIENTIFIC EXPERTS IN THE FIELD OF TROPICAL DISEASE RESEARCH AS WELL AS A NUMBER OF INTERESTED GOVERNMENTS, WHO DIRECTOR-GENERAL MAHLER CONVENED SUBJECT MEETING IN HOPE THAT PARTICIPANTS WOULD REACH CONSENSUS ON MAJOR OUTSTANDING ISSUES, PERMITTING THE LAUNCHING OF THIS LONG-TERM, AMBITIOUS, MULTI-MILLION DOLLAR PROGRAM WHICH HE HAS CHARACTERIZED AS A "NEW VENTURE IN INTERNATIONAL COOPERATION".

3. FROM THE US STANDPOINT, THE MOST IMPORTANT ISSUE REQUIRING RESOLUTION AT THE MEETING CONCERNED THE ESTABLISHMENT OF A SOUND ADMINISTRATIVE AND MANAGEMENT STRUCTURE FOR THIS EXCEPTIONALLY COMPLEX ACTIVITY WHICH WE (AND A NUMBER OF OTHER DONORS, NOTABLY CANADA) HAVE VIEWED FROM THE BEGINNING--AND SO STATED--AS A SINE QUA NON FOR OUR DIRECT PARTICIPATION IN THE PROGRAM.

4. OVER THE COURSE OF THE YEAR BROAD GENERAL AGREEMENT HAD BEEN REACHED WITH REGARD TO THE ORGANIZATIONAL ASPECTS ON THE TECHNICAL AND SCIENTIFIC SIDE (I.E. THE CREATION OF A SCIENTIFIC AND TECHNICAL ADVISORY COMMITTEE (STAC) AND A SERIES OF SUBSIDIARY SCIENTIFIC WORKING GROUPS), AND REMAINING PROBLEMS IN THIS AREA WERE LARGELY RESOLVED AT LAST WEEK'S MEETING. ON THE FINANCIAL AND ADMINISTRATIVE MANAGEMENT SIDE, HOWEVER, IT WAS NOT POSSIBLE TO REACH A CONSENSUS PRIMARILY BECAUSE SWEDEN APPARENTLY FELT THAT ACCOMMODATING US/CANADIAN DESIRES WOULD COMPROMISE ITS POLICY OF SUPPORT FOR THIRD WORLD ASPIRATIONS FOR A NEW INTERNATIONAL ECONOMIC ORDER.

5. ASSERTING THAT THE TRADITIONAL DONOR-RECIPIENT VIEW OF THE RELATIONSHIP BETWEEN DEVELOPED AND DEVELOPING COUNTRIES HAD NOW BECOME A DESPISED RELIC OF THE PAST, THE SWEDISH DELEGATE (ABELIN, SIDA) ATTACKED, IN PARTICULAR, A PROPOSAL TO HAVE THE WORLD BANK ASSUME THE ROLE OF FISCAL AGENT AND REPOSITORY FOR A TROPICAL DISEASE FUND. THE ESTABLISHMENT OF SUCH A FUND HAD BEEN RECOMMENDED UNANIMOUSLY BY A WORKING GROUP--OF WHICH, INCIDENTALLY, SWEDEN HAD BEEN A MEMBER--WHICH MET IN JULY 1976. EXPRESSING FULL CONFIDENCE IN WHO'S MANAGEMENT CAPACITIES, LAUDING ITS TRULY "DEMOCRATIC" ONE-COUNTRY ONE-VOTE STRUCTURE, (AND CLEARLY LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 GENEVA 09948 01 OF 02 151509Z

DAMNING BY IMPLICATION THE SUPPORTERS OF THE WORLD BANK SCHEME AS BENIGHTED WOULD-BE NEO-COLONIALISTS), ABELIN ANNOUNCED THAT FOR ITS PART SWEDEN WOULD MAKE ITS CONTRIBUTION TO THE TDR PROGRAM THROUGH WHO'S VOLUNTARY FUND FOR HEALTH PROMOTION (A FUND WHICH IS DIRECTLY CONTROLLED BY WHO'S GOVERNING ORGANS). IN THE SAME VEIN AND FOR THE SAME REASONS BUT SOMEWHAT LESS AGGRESSIVELY, ABELIN ALSO PROPOSED THE WEAKENING OF THE JOINT COORDINATING BOARD (JCB)

WHICH HAD BEEN FORESEEN AS THE HIGHEST POLICY AND MANAGEMENT ORGAN OF THE TDR PROGRAM (HAVING EQUITABLE REPRESENTATION OF DC AND LDCS) AND THE ELIMINATION OF THE JCB'S "STEERING COMMITTEE" WHICH WAS TO HAVE EXERCISED SOME OF THE JCB'S POWERS BETWEEN THE BOARD'S REGULAR SESSIONS. THE SWEDISH LINE WAS GENERALLY SUPPORTED BUT IN MUCH LOWER KEY BY THE OTHER NORDIC DELEGATIONS.

6. THE US DELEGATION, WHICH AT AN EARLIER POINT HAD EXPRESSED ITS WARM SATISFACTION WITH THE PROGRESS ACHIEVED DURING THE COURSE OF THE YEAR IN THE PREPARATORY WORK AND HAD INDICATED AID'S READINESS TO CONSIDER PARTICIPATION IN THE PROGRAM, MADE IT CLEAR AFTER THE SWEDISH INTERVENTION THAT ITS EARLIER POSITIVE STATEMENT WITH REGARD TO US INTENTIONS HAD BEEN PREDICATED ON THE ASSUMPTION THAT A MANAGEMENT STRUCTURE ALONG THE LINES PROPOSED BY THE JULY WORKING GROUP WOULD IN FACT BE ESTABLISHED, AND THAT THE U.S WOULD OBVIOUSLY HAVE TO RECONSIDER ITS POSITION IF THERE WERE MAJOR MODIFICATIONS.

7. THE CANADIAN DELEGATION TOOK A SIMILAR LINE AND THE FRENCH STATED EXPLICITLY THAT THEY COULD ONLY CONTRIBUTE, IF AT ALL, THROUGH A FUND UNDER THE WORLD BANK'S MANAGEMENT. REFRESHINGLY, THE SWISS ANNOUNCED THAT ALTHOUGH SWITZERLAND WAS NOT A MEMBER OF THE WORLD BANK, IT WOULD HAVE NO DIFFICULTY IN CONTRIBUTING TO THE PROGRAM THROUGH THE BANK.

8. MAHLER, PERCEIVING THE IMPASSE AND RECOGNIZING THE DANGERS TO THE PROGRAM OF AN EXTENDED AND PROBABLY LARGELY POLEMICAL DEBATE, ADJOURNED THE MEETING AFTER AGREEMENT HAD BEEN REACHED TO RECONVENE THE WORKING GROUP ON ORGANIZATION AND FINANCING IN FEB 1977.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 GENEVA 09948 01 OF 02 151509Z

9. COMMENT: LEAVING SWEDEN'S "GRANDSTANDING" AND ABELIN'S MANY INNUENDOES ASIDE, THE SWEDISH POSTURE, PRESENTS THE REAL PROBLEM--BECAUSE OF THE SUBSTANTIAL POTENTIAL NORDIC ROLE AS CONTRIBUTORS--THAT THE FUND TO BE MANAGED BY THE BANK WILL NOT RECEIVE SUFFICIENT RESOURCES TO MAKE IT WORTHWHILE FOR THE BANK TO ACCEPT SUCH A ROLE. THERE IS ALSO THE POSSIBILITY THAT FOR POLITICAL REASONS THE BANK MAY NOT WISH TO UNDERTAKE THIS RESPONSIBILITY IN FACE OF THE APPARENT OPPOSITION OF IMPORTANT MEMBERS OF THE BANK, SUCH AS SWEDEN.

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 GENEVA 09948 02 OF 02 151453Z  
ACTION IO-13

INFO OCT-01 EUR-12 ISO-00 AID-05 HEW-04 OES-06 AF-08  
ARA-06 EA-07 NEA-10 CIAE-00 INR-07 NSAE-00 OMB-01  
TRSE-00 EB-07 L-03 OIC-02 /092 W  
----- 011239 /47

R 151345Z DEC 76  
FM USMISSION GENEVA  
TO SECSTATE WASHDC 4227  
INFO USMISSION USUN  
USMISSION OECD PARIS  
AMEMBASSY STOCKHOLM

LIMITED OFFICIAL USE SECTION 2 OF 2 GENEVA 9948

DEPT PASS AID/TAB AND HEW/OIH

10. THE ESTABLISHMENT OF A MANAGEMENT STRUCTURE THE U.S. CANNOT ACCEPT COULD HAVE A NUMBER OF ADVERSE CONSEQUENCES. GIVEN THIS GLOBAL PROGRAM'S HIGH INTERNATIONAL VISIBILITY, IT COULD LAY THE U.S. OPEN TO THE CHARGE (DESPITE OUR SUBSTANTIAL BILATERAL SUPPORT FOR LDC PROGRAMS IN TROPICAL DISEASES) THAT IT IS INDIFFERENT TO THE DISEASES WHICH AFFLICT HUNDREDS OF MILLIONS IN THE LDCS, WHILE EXPENDING HUNDREDS OF MILLIONS OF DOLLARS, FOR EXAMPLE, ON CANCER RESEARCH. IF THE U.S., CANADA AND OTHERS FIND THEMSELVES UNABLE TO PARTICIPATE IN THE PROGRAM ON THIS ACCOUNT, THIS SENSIBLE EFFORT TO HELP CONTROL TROPICAL DISEASES THROUGH A NEW INTERNATIONAL COLLABORATIVE MECHANISM COULD BE SERIOUSLY AND PERHAPS FATALLY WEAKENED. IN A BROADER CONTEXT, UNLESS SUCH CONFLICTING APPROACHES TO THE QUESTION OF HOW DONORS CAN OR SHOULD PARTICIPATE IN THE MANAGEMENT OF INTERNATIONAL COLLABORATIVE EFFORTS OF THIS TYPE ARE RECONCILED, THE PROSPECT FOR SIMILAR EFFORTS IN OTHER FIELDS WOULD BE MINIMAL, CLOSING WHAT COULD IN OUR VIEW, BE A PROMISING AVENUE FOR STRENGTHENING INTERNATIONAL COLLABORATION IN THE FIELD OF DEVELOPMENT ASSISTANCE.

1. THE MISSION IS AWARE THAT WE HAVE HAD SIMILAR PROBLEMS WITH SWEDEN IN THE PAST ARISING FROM OUR DIFFERING VIEWS ON THE NIEO AND FROM DIFFERENTLY PERCEIVED INTERESTS  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 GENEVA 09948 02 OF 02 151453Z

CONCERNING NORTH/SOUTH ISSUES. WE BELIEVE THAT IT MIGHT  
BE USEFUL FOR US TO CALL ON MAHLER  
INFORMALLY TO FURTHER EXPLORE THE PARTICULAR PROBLEMS  
RELATING TO THE TDR PROGRAM AND REQUEST DEPARTMENT CONCURRENCE.  
WE COULD TRY TO MAKE CLEAR TO MAHLER (WHO WAS OBVIOUSLY DIS-  
APPOINTED BY THE MEETING'S OUTCOME AND WANTS VERY MUCH TO HAVE THE  
BROADEST POSSIBLE PARTICIPATION IN THE PROGRAM) THAT SWEDEN'S  
SUSPICIONS ABOUT U.S. MOTIVES FOR SEEKING A STRONG  
MANAGEMENT STRUCTURE FOR THE PROGRAM ARE UNWARRANTED AND  
THAT OUR EFFORT ALONG THIS LINE IS INSPIRED BY  
LEGISLATIVE AND PROCEDURAL REQUIRE-  
MENTS WHICH ARE DESIGNED TO INSURE THAT U.S. CONTRI-  
BUTIONS TO A PROGRAM OF THIS KIND ARE SOUNDLY MANAGED.  
THIS COULD PERHAPS HELP MAHLER TO ARGUE  
MORE PERSUASIVELY TO THE SWEDES THAT THEY SAVE THEIR  
POLITICAL FIRE FROM THE LARGER INTERNATIONAL ISSUES, AND  
THAT THEY SHOULD ACCOMMODATE US IN THIS INSTANCE EVEN  
THOUGH OUR REQUIREMENTS ARE MORE STRINGENT THAN THE SWEDES  
(AND PROBABLY MAHLER HIMSELF) WOULD PREFER. CATTO

LIMITED OFFICIAL USE

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** MEETING AGENDA, DISEASE CONTROL, SCIENTIFIC MEETINGS, FINANCIAL CONTRIBUTIONS, ORGANIZATION & MANAGEMENT, MEDICAL RESEARCH  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 15 DEC 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** coburnhl  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976GENEVA09948  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D760461-1162  
**From:** GENEVA  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t19761242/aaaabjtv.tel  
**Line Count:** 245  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION IO  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** coburnhl  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 26 APR 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <26 APR 2004 by BoyleJA>; APPROVED <12 AUG 2004 by coburnhl>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** IMPASSE AT MEETING ON WHO/UNDP SPECIAL PROGRAM FOR RESEARCH AND TRAINING IN TROPICAL DISEASES (TDR), GENEVA, DEC 7-8, 1976  
**TAGS:** EAID, TBIO, WHO, UNDP  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006